Appendix A – Barking and Dagenham Crisis Care Concordat Action Plan

Mental Health Crisis Care Concordat Action Plan











Barking and Dagenham, Havering and Redbridge (BHR) CCGs are committed to working in partnership to continue to improve crisis care for people with mental health needs in Barking and Dagenham, Havering and Redbridge. The Mental Health Crisis Care Concordat is warmly welcomed by BHR CCGs and its partners, and builds on work that is already underway across BHR. An action plan has been developed in response to the Concordat by BHR CCGs, Local Authorities and Physical and Mental Health Care Providers. The action plan will also be supported by Metropolitan Police Service, London Ambulance Service NHS Trust and the Community and Voluntary Sector.

The following action plan is a Barking and Dagenham plan to drive and deliver local improvements to crisis care. The plan consists of overarching commissioning and partnership responsibilities as well as actions to improve prevention, access, treatment and recovery provision. The plan consists of shared actions across BHR CCGs, reflecting the commitment of partners and agencies across boroughs.

	1. Commissi	oning to allo	ow earlier interve	ention and responsive crisis services				
No.	Action	Timescale	Led By	Outcomes				
	Matching local need with a suitable range of services							
1	Develop a detailed mental health action plan following from the Barking and Dagenham Mental Health Needs Assessment incorporating the crisis concordat and developing borough response to crisis care.	September 2015	Mental Health Sub Group Chair	Agreed local Health and Wellbeing delivery plans and related commissioning plans that respond to local identified need and ensure services are appropriate.				
2	Consider further the needs of people with dual diagnosis (LD and MH) to ensure they receive the most effective support and care with particular focus on information sharing and working with GPs to prioritise LD crisis and work more effectively with carers of people with LD	September 2015	Joint Commissioner / Barking and Dagenham (BD) CCG	Improve response for people in mental health crisis with LD				
3	BHR CCGs to complete a pathway review of the crisis care pathway for people in mental health crisis in terms of local services and need	September 2015	BHR CCGs	 Timely and appropriate interventions. Integrated partnership working in crisis care. Gaps identified and capacity issues addressed. Community and voluntary sector (CVS) actively involved in pathway design 				
4	MH sub group to consider the suggestions made by the stakeholder event on 11th March - incorporating with current actions as relevant and developing new actions with partners to respond to service	August 2015	BDCCG	Utilise contributions of service users and patient representatives				

	user need			
		Improv	ing mental health	n crisis services
5	Commissioners to consider opportunities to incorporate key elements of action plan in provider Service Development and Improvement Plans within contracts to require services to develop protocols and interagency working arrangements for people in mental health crisis.	August 2015	BHR CCGs	 Agreed shared protocol across statutory, independent and voluntary organisations that support people with mental health problems. Timely and appropriate services' response to support people in mental health crisis.
6	Agree protocol for ensuring a consistent approach to feedback to referrers following referral into NELFT crisis services.	September 2015	North East London NHS Foundation Trust (NELFT)	Feedback provided within 24 hours to all relevant agencies following assessment or following a decision being made not to assess.
7	Commissioners to review the range of Early Intervention in Psychosis/crisis 14/15 funded projects and evaluate effectiveness in context of overall mental health investment plan for 15/16.	September 2015	BHR CCGs	The impact of EIP/crisis pilots understood and decision making on future funding completed.
8	Service pathways and resources identified to support meeting the standard waiting time for Early Intervention in Psychosis (EIP).	March 2016 with mid-year review in Q2/3.	NELFT	Parity of esteem access standards for EIP achieved.
9	Evaluate performance of Enhanced Psychiatric Liaison Service and make decision around ongoing funding	July 2015	BHR CCGs	Effective service that supports accessible high quality care for service users with mental health needs attending Emergency Department (ED)

10	Consider integrated mental health models (based on the Lambeth and Sandwell work) as part of local mental health delivery plan.	December 2015	BDCCG & London Borough of Barking and Dagenham (LBBD)	A more holistic approach to managing mental health and mental health crisis
11	Identify routine reporting baselines (current waiting times), and resource gap to support meeting the national standards	September 2015	BHR CCGs	Routine reporting against national access standards is conducted to ensure parity of esteem for mental health service users
12	Commissioners to consider best way of ensuring mapping and communication of all services that relate to crisis support – taking into account the range of other mapping and communication activities being planned locally and the best way of working with CVS to support.	September 2015	LBBD & BDCCG	A full mapping of all services relevant to crisis support and then communication of map of services to all relevant bodies.
13	Develop ambulance pathway for people in crisis	September 2015	Havering CCG on behalf of BHR CCGs / LAS	Ensure people in a mental health crisis who contact the ambulance service avoid ED if possible.
NHS	111			
14	Review referral care pathway from NHS111 and update the Directory of Services	August 2015	BHR CCGs	NELFT services and third sector organisations are appropriately profiled within the NHS 111 Directory of Services and enabled to receive referrals from NHS 111 including electronic referrals where appropriate.
	HS Triaging – EIP/ Crisis pilot		T = . = =	
15	Extend the hospital based and CAMHS based support for children and young people at high risk	September 2015	NELFT	 A reduction in the number of CAMHS admissions Pro-active bed management

16	Outreach services through CAMHS reviewed and developed to ensure Children and Young People identified as high risk are supported to remain out of ED	September 2015	NELFT	 Reduced waiting times for beds Reduced out of area placements
		Ensuring th	e right numbers	of high quality staff
17	Learning Beyond Registration (LBR) and NELFT to continue to ensure staff are encouraged and trained as Approved mental health professional (AMHPS)	Ongoing	NELFT	Increased provision of AMHPs across London in order to ensure that Mental Health Act assessments (MHAA) are completed within the agreed timeframe.
18	Drafting of Recruitment and Retention Plan for AMHPs	September 2015	NELFT	All services are appropriately staffed.
	Improve	d partnersh	ip working in Barl	king and Dagenham locality
19	Develop Mental Health stakeholder engagement plan to underpin engagement on MH delivery plan including crisis work	September 2015	MH Sub-Group Chair	Stakeholders including service users, carers and the public are effectively engaged and involved in ensuring local services meet local need. Two recent events held - October and November 2014
20	Commissioners to work with Community and Voluntary Sector and providers to develop a plan to re-energise the offer to BME and faith groups	August 2015	BDCCG	Improved service offer for BME and faith groups.
21	MH partnership group to oversee the implementation of Crisis Care Concordat Action Plan and to ensure effective membership of group	From March 2015	HWB & BDCCG	CCC action plan has local directive and governance to ensure implementation.
22	CCGs and NELFT continue to improve working with the police	Ongoing	NELFT	Urgent assessments in the community are completed within a maximum of 4 hours from referral.

	to ensure MHAAs take place promptly and reflect the needs			
	of the individual concerned.			
		2. Acce	ss to support bef	ore crisis point
No.	Action	Timescale	Led By	Outcomes
				via primary care
23	Continue PTI mental health themed sessions, education events and visits via link workers.	Ongoing	BHR CCGs	 GPs are aware of mental health crisis services within the locality. OOH services are aware of referral routes for those in mental health crisis. GPs and other community staff receive training regarding the potential precipitants for crises.
24	The role of the mental health link worker is to be reviewed and clarified in SDIP	March 2016	NELFT and BDCCG	Part of Service Development and Improvement Plan
25	BHR CCGs to consider improving the MH commissioning capacity and skills within the CCG	March 2016	BHR CCGs	Improved skills and competencies of CCG mental health leads in the commissioning of mental health crisis services.
26	Development of primary care psychosis pathway	August 2015	BHR CCGs	Improved identification and management of psychosis in primary care
27	NELFT SI – systematic review about how GPs are involved in investigations	September 2015	NELFT & MH Partnership Group	Develop learning and sharing in health economy
28	BDCCG Clinical Director to improve primary care consistency/skills in managing people with SMI using practice profiles from MHNA to work with practices as part of intensive education programme.	September 2015	BDCCG	Improved primary care quality and consistency in supporting people with mental health needs prior to crisis.
			and experience	of mental health services
Fam	ily Intervention – EIP/Crisis pile	ot		

29	Increase the dedicated clinical time to deliver family interventions	September 2015	NELFT	 Increased access to evidence based interventions More families and carers supported Increased number of staff offering support to carers and families
30	Enhance awareness of family interventions amongst all clinical staff in both EIP and Home Treatment Teams (HTT)	September 2015	NELFT	 Increased number of staff trained in FI More families and carers supported and included in care plans
31	Develop an information pack for carers and families of people with psychosis	September 2015	NELFT	Family and Carers support and information package for EIP and HHT carers.
Ment	tal Health Crisis Line - EIP/Cris	is pilot		
32	Increase the out of hours clinical input to MH Direct 24/7 crisis line	September 2015	NELFT	 Reduction in number of referrals to emergency services Reduction in number of referrals to Home Treatment Teams (HTT) Greater degree of satisfaction from MHD service users
33	Implement winter pilot of extended service of Mental Health Direct.	September 2015	NELFT	Strengthened MH Direct out of hours (OOH) service to include more robust clinical response out of hours.
34	Review and update the algorithm currently used to process calls by non-clinical staff responding to MH Direct calls, and evaluate impact.	September 2015	BHR CCGs	 Reduction in referrals to Emergency Duty Teams (EDT), HHT and ED Increase in service user satisfaction
35	Continued publicity of 24/7 crisis helpline number	September 2015	NELFT	Crisis helplines are well publicised among people with mental health problems, carers, health and social care professionals, emergency services and the wider public.
Bark	ing and Dagenham Access Tear	n – EIP/Cris	is pilot	
36	Extend the opening hours of the Access Teams	September 2015	NELFT	Adult access and assessment teams are currently open 9am-8pm Monday to Friday. The opening hours of this service to be extended. • Improved access to MH services/clinical support OOH

				Reduced attendance at ED out of hours
Info	rmation, Advice and Guidance			
37	Review accuracy NELFT website and flyers to ensure that they provide key information to referrers, self-referrers, their families and carers	August 2015	NELFT	Information on mental health crisis services detailing opening hours, referral procedures and eligibility criteria is provided in various formats, available in different languages and easy to obtain via provider trust websites. Information needs to be coherent and consistent.
38	Pilot the marketing of self – referral options through social care services, children's services and local partners e.g Big White Wall	September 2015	BDCCG	Increased awareness of self-referral options available for people in mental health crisis.
39	Develop a communications plan for crisis concordat work with input from MH sub group , carers and service users to ensure most effective messages around the accessing of crisis services	August 2015	NELFT	Ensure effective messages around crisis line and expectations. As part of this ensure that BME and faith groups involved and engaged in this plan.

	3. Urgent and emergency access to crisis care						
No.	Action	Timescale	Led By	Outcomes			
	Improve NHS emergency response to mental health crisis						
40	Commissioners to consider with NELFT actions to improve score against Crisis Resolution Fidelity Scale possibly as part of SDIP 15/16	September 2015	BHR CCGs	Mental health crisis teams use the CORE Crisis Resolution Team Fidelity Scale criteria for benchmarking best practice. Improve rating from 'fair' to 'good' on Fidelity Scale			

41	Commissioners to work with		BHR CCGs	Systematic approach to ensuring patients in mental health
	NELFT and other providers to	September		crisis receive the care they need delivered in the most
	ensure that patients with mental	2015		appropriate environment no matter where they access
	health crisis who access services			services. Part of this action will be to review opportunities
	through the urgent care system			for appropriate areas outside of ED and Police Station.
	(ED, UCC, WIC) are able to be			
	seen in appropriate settings.			
	This will involve reviewing			
	access through UCC and WIC,			
	making best use of Enhanced			
	Psychiatric Liaison and the s136			
	suite at Goodmayes, provision			
	at Sunflowers and working			
	effectively with the police and			
	LAS. Particular focus will be			
	given to people with dual			
	diagnosis (MH and Substance			
	Misuse) and frequent attenders			
	as well as patients with physical			
	as well as mental health needs.			
	gency Department			
42	Review the environment for	September	Barking, Havering	Dedicated areas designed to facilitate a calm environment
	mental health assessments in	2015	and Redbridge	while also meeting the standards for the safe delivery of
	ED to ensure, where possible, it		University	care. Resources will also be in place to ensure that people
	is calm and safe		Hospitals NHS	experiencing a mental health crisis can be continuously
			Trust (BHRUT)	observed in emergency departments when appropriate.
43	Commissioners to consider with	September	BHRUT	BHRUT to demonstrate compliance with guidance
	BHRUT approach to monitoring	2015		
	intramuscular tranquilisation			
	administered in ED in			
	accordance with accepted			
	guidance			
44	Commissioners to consider	July 2015	BHR CCGs	Ensuring that service users are seen in a timely fashion

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45	arrangements to monitor the requirement that 95% of MHA are commenced within four hours of Attendance at BHRUT Review, analyse and escalate all 4 hour breaches through contract monitoring process	Ongoing	BHR CCGs	Ensure significant care pathway issues are identified and addressed.
46	Commissioners to consider with NELFT monitoring arrangements regarding 4 hours in emergency and 24 hours if urgent of assessment following referral to HTT.	September 2016	BHR CCGs	Appropriate monitoring arrangements to ensure assessments are completed within the required timescale.
Enha	nced Psychiatric Liaison Servic	e		
47	Development of Enhanced Psychiatric Liaison service	Ongoing with midyear review in Q2/3.	NELFT	 Liaison psychiatry services see service users within 1 hour of emergency department referral to ensure a timely assessment and minimise risk. Clinicians in the emergency department have rapid access to advice from a mental health clinical specialist following emergency department crisis assessments. Crisis plans are accessible to emergency department staff. Emergency departments have immediate access to psychotropic medications routinely used in the management of mental crises including intramuscular preparations. Operational Policy to be reviewed every 6 months
	Social	1	1	ntal health crisis services
48	Develop a plan to make effective links between mental health crisis service providers and wider council services and	September 2015	LBBD	Improved overall holistic approach to managing recovery from crisis

schemes – eg housing,		
mentoring, carers etc.		

	Improved quality of response when people are detained under Section 135 and 136 of the Mental Health Act 1983				
	Improved information a	nd advice availa	able to front line	e staff to enable better response to individuals	
49	Enhanced Psychiatric Liaison Service to provide training for all relevant clinical staff – in particular looking at innovative ways of providing training input to ensure best fit with busy ED	August 2015	NELFT	All ED staff are trained in the assessment and management of mental health crisis.	
50	Social service staff who are likely to come into contact with people in crisis or their carers undergo mental health first aid training or receive more specific training if their role required	September 2015	LBBD	LBBD to complete training needs assessment and then liaise with Enhanced Psychiatric Liaison team	
		Improved trai	ning and guidar	nce for police officers	
51	Street Triage pilot (EIP crisis pilot funded for 14/15) – in place in Waltham Forest and Redbridge – CCG to consider implementation more broadly across BHR based on evidence from pilot	September 2015	BHR CCGs / Police	A service specification for a local Street Triage service	

	4. Quality of treatment and care when in crisis								
No.	Action	Timescale	Led By	Outcomes					
	Review police use of places of safety under the Mental Health Act 1983 and results of local monitoring								
52	To agree with local met police representatives as part of ongoing dialogue to improve access to appropriate crisis services set out in 39 above	September 2015	BDCCG / Police	Improve liaison and joint working with police locally					
	Service User/Patient safety and safeguarding								
53	Incorporate outputs of discussions with service users (e.g. from meeting held on 11 March)	March 2015	BD CCG	A more robust action plan					
	Staff safety								
54	Further discussion required at MH sub-group	April 2015	MH sub- group chair	Further points to be added to action plan					
	Primary care response								
55	Agree approach for ensuring consistent feedback between NELFT and Primary Care	March 2016 with mid-year review in Q2/3.	BDCCG	Feedback loop between NELFT and Primary Care to ensure appropriate support to service users in a crisis.					

	5. Recovery and staying well / preventing future crisis								
No.	Action	Timescale	Led By	Outcomes					
		Joint pla	anning for prev	vention of crises					
56	Deliver improvement plan regarding crisis planning for those on the Care Programme Approach (CPA).	August 2015	NELFT	Arrangements put in place to ensure that crisis plans are accessible to GPOOHs and NHS 111 teams.					
57	Commissioners to consider with NELFT appropriate actions to test co-production with service users of crisis care plans and their content with training as appropriate if issues are identified	September 2015	BHR CCGs and NELFT	Crisis Care Plans are accurate, utilised and service users can rely on their use by clinicians					
58	Crisis care planning for those who regularly present at ED.	March 2016 with mid-year review in Q2/3.	NELFT	Frequent attender reports and multi-agency plans reviewed and updated, and made accessible to ED staff					
59	Ensure regular review of crisis plans is a requirement within the KPIs of the NELFT MH contract.	March 2016 with mid-year review in Q2/3	NELFT	Systems in place to ensure that people who regularly present to emergency departments in crisis are identified and their care plans appropriately reviewed.					
60	Commissioners to consider with NELFT Advanced Directives Review as part of SDIP and encourage greater use of advanced directives amongst care co-ordinators (subject to agreement with NELFT).	September 2015	NELFT	 Systems in place to ensure that people who regularly present to emergency departments in crisis are identified and their care plans appropriately reviewed. Assessments will consider the individual's crisis plan when available including any advanced directives. 					

61	Increase the awareness and	March 2016	NELFT and	Increased awareness of the use of personal health budgets
	use of personal health budgets	with mid-year	Local Authority	amongst people with long term mental health needs and
	for those with long term	review in		providing them with greater choice and control over the
	mental health needs	Q2/3.		support they access to manage their mental health.
62	Encourage routine discharge	March 2016	NELFT	Discharge plans are regularly reviewed to ensure plans are
	planning meetings in	with mid-year		effective and facilitates the recovery and wellbeing of service
	community recovery services	review in		users and carers.
		Q2/3.		